



**Asia-Pacific
Economic Cooperation**

2010/SCSC/WKSP1/004

APEC Toy Safety Initiative: Survey Results

Submitted by: United States



**APEC Toy Safety Initiative – Open Dialogue on
Toy Safety for All Stakeholders
Hong Kong, China
12 January 2010**

APEC

Toy Safety Initiative

Open Dialogue on Toy Safety for All Stakeholders

Tuesday 12 January 2010

8:15am-5:30pm

Hong Kong Convention & Exhibition Centre



RESULTS OF THE SURVEY OF THE APEC TOY SAFETY REGULATORS





APEC TOY SAFETY INITIATIVE

- APEC Leader's call in Australia in 2007 *“Agree(d) on the need to develop a more robust approach to strengthening food and consumer product safety standards and practices in the region, using scientific risk-based approaches and without creating unnecessary impediments to trade.”*
- 2008 Leaders Meeting in Peru, which stated *“We recognize the importance of improving current standards and practices in this area, and direct officials to take steps in this regard, including by undertaking work to ensure the safety of toys in 2009.”*

APEC TOY SAFETY INITIATIVE

- Developed by the U.S. Government in partnership with the Toy Industry Association
- Co-sponsoring economies: Chile, China, Japan, Malaysia, Chinese Taipei and Viet Nam
- Project of the APEC Subcommittee on Standards and Conformance (SCSC)

APEC TOY SAFETY INITIATIVE

- The objective is to increase transparency, encourage better alignment and reduce unnecessary impediments to trade related to toy safety standards and practices in the APEC region.
- APEC economies produce at least 80 percent of the world's toy supply. In fact, 19 of the 21 APEC member economies are toy exporters.
- The initiative is comprised of two workshops; “A Regulator Dialogue on Toy Safety”, held on the margins of the Singapore SCSC meeting August 1-2, 2009 and “An Open Dialogue on Toy Safety for All Stakeholders”, to be held on the margins of the Hong Kong Toy Fair on January 12, 2010.

SURVEY OF APEC TOY SAFETY SYSTEMS

- Participants in the “Regulator Dialogue” affirmed their commitment to transparency, and requested a reference document outlining different toy safety systems in APEC.
- Key objective of the project proposal is to deliver an inventory of APEC toy regulatory practices to the SCSC, APEC toy stakeholders, and other interested organizations.



METHODOLOGY

- The “Regulator Dialogue” directed the Project Overseer to work with cosponsors and interested participants to design a questionnaire and deliver results to “Open Dialogue”
- 21 APEC economies surveyed; 21 economies submitted responses.
- Prior to publication, the SCSC reviewed and approved survey results.

What Voluntary Standards does your Economy reference?

ISO, EN, ASTM or OTHER?

A: Chile, China, the Philippines, Australia, and New Zealand

D: Canada, Mexico

A and B: Malaysia, Chinese Taipei, Vietnam, and Russia

A: ISO 8124

A, B, C and D: Peru

D: Other

B: EN-71

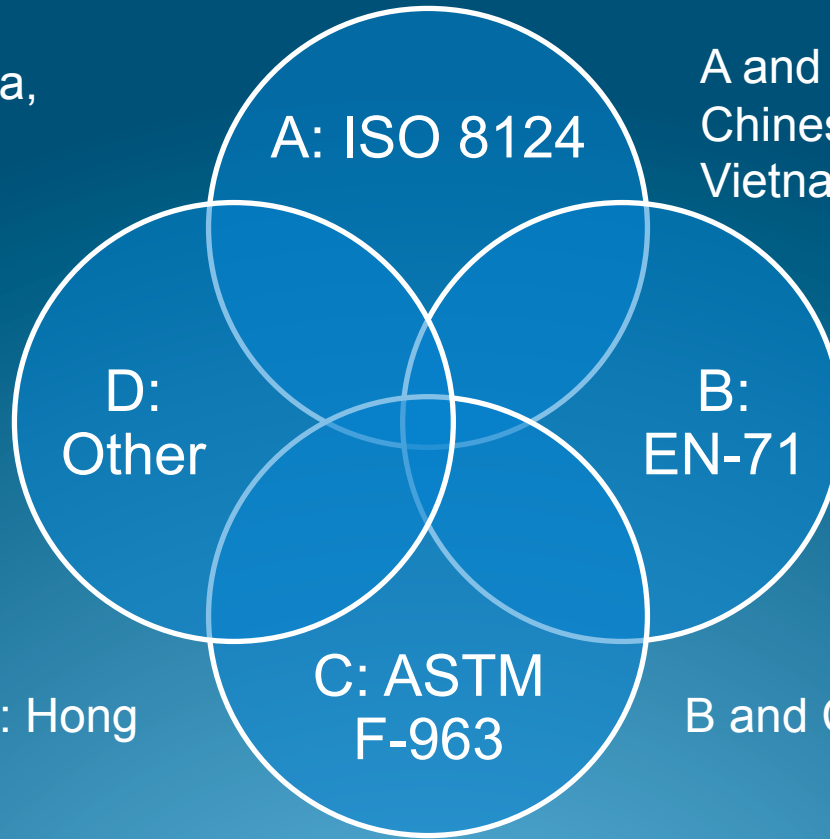
A, B and C: Japan, Indonesia, and Thailand

B, C and D: Hong Kong

C: ASTM F-963

B and C: Korea

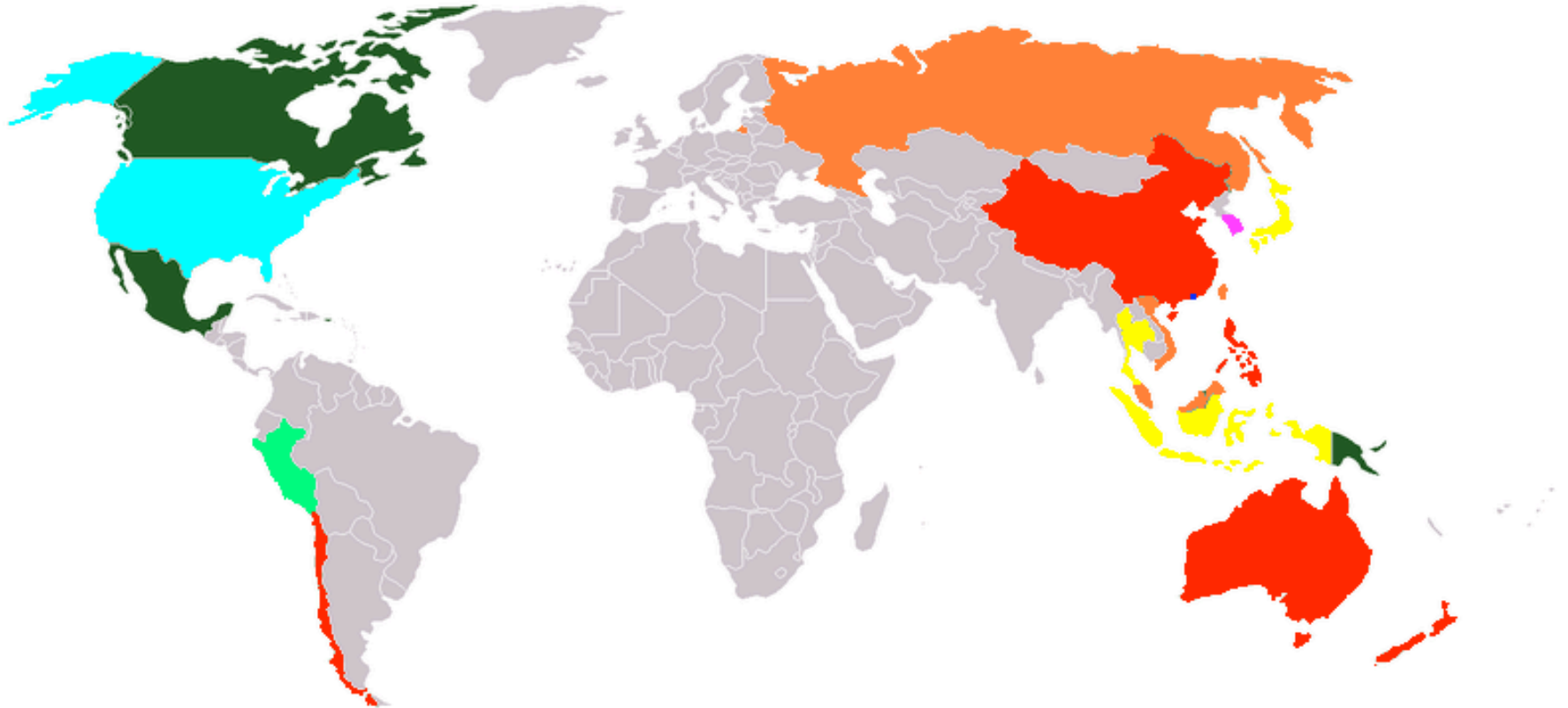
C: United States



	ISO 8124	EN 71	ASTM F-963	Other
Australia	X			Use AS/NZS 8124, which is based on ISO 8124
Brunei Darussalam				No Toy Safety Standards Mandated
Canada				Regulations do not reference international voluntary standards
Chile	X			
China	X			
Hong Kong, China		X	X	X (IVTSS) Legislative amendment underway to replace IVTSS with ISO

	ISO 8124	EN 71	ASTM F-963	Other
Indonesia	X	X	X	
Japan	X	X	X	
Republic of Korea		X	X	
Malaysia	X	X		
Mexico				ISO-6714:1990 (E) and IEC-65-1985 Amendment 1
New Zealand	X			Uses AS/NZS 8124, which is based on ISO 8124
Papua New Guinea				No Toy Safety Standards Mandated

	ISO 8124	EN 71	ASTM F-963	Other
Peru	X	X	X	EN 62115
The Philippines	X			
Russia	X	X		
Singapore				No Jurisdictional Toy Safety Requirements
Chinese Taipei	X	X		
Thailand	X	X	X	
The United States			X	
Viet Nam	X	X		



Key

Yellow: Use ISO 8124, EN 71 and ASTM F 963 and EN 71

Purple: Use EN 71 and ASTM F 963

Dark Blue: Use EN 71, ASTM F 963 and IVTSS F 963

Light Green: Use ISO 8124, EN 71, ASTM F 963 and EN 62115

Dark Green: Use Other Standards or Have No Regulation regarding Toys

Orange: Use ISO 8124

Red: Use ISO 8124

Light Blue: Use ASTM

D: Other

- Canada: Toy safety requirements are mandated under Federal law: *Hazardous Products Act* and the *Canadian Electrical Code*; international standards are not referenced.
- Hong Kong: IVTSS (Legislative amendment is underway to replace IVTSS with ISO)
- Mexico: ISO-6714:1990 (E) and IEC-65-1985 Amendment 1
- Brunei, Papua New Guinea and Singapore do not mandate toys safety standards

To what extent do government toy safety requirements in your economy use voluntary standards as a reference?

Almost Exclusively	A Great Deal	Very Little	Not at All
Chile	Australia	Canada	
Korea	Hong Kong	Japan	
Malaysia	Indonesia	Mexico	
Peru	New Zealand		
The Philippines	The United States		
Russia	China		
Chinese Taipei			
Thailand			
Viet Nam			

How engaged is your economy's toy safety regulatory authority or other government entity in voluntary standards development work?

Heavily Engaged	Moderately Engaged	Minimally or Not Engaged
Australia	China	Brunei Darussalam
Canada	The Philippines	Indonesia
Chile	Viet Nam	Japan
Korea		Papua New Guinea
Malaysia		Singapore
Mexico		
New Zealand		
Peru		
Russia		
Chinese Taipei		
Thailand		
The United States		

Does your economy have a non-government representative who participates in voluntary standards development work?

Yes	No	Not Answered
Australia	Brunei Darussalam	Indonesia
Canada	Singapore	Papua New Guinea
Chile		Viet Nam
China		
Hong Kong		
Japan		
Korea		
Malaysia		
Mexico		
New Zealand		
Peru		
The Philippines		
Russia		
Chinese Taipei		
Thailand		
The United States		

If Yes, how engaged is the non-government entity in voluntary standards development work?

Heavily Engaged	Moderately Engaged	Minimally Engaged
Australia	Canada	
China	Chile	
Korea	Japan	
Malaysia	The Philippines	
Mexico	Thailand	
New Zealand		
Peru		
Chinese Taipei		
The United States		

*Hong Kong, China does not have a national standards body for developing standards. Hong Kong, China is a correspondent member of ISO and has nominated interested parties from public and private sectors to participate in ISO technical committees for developing standards, including the TC181 for safety of toys.

What best describes the regulatory regime for toys in your economy?

Safety requirements are specified in mandatory safety standards and/or regulation	A mix of the two; some mandatory standards and a general requirement for toys to be safe	A general product safety regime where all goods placed on the market are required to be safe
Australia	China	Papua New Guinea
Canada	Hong Kong	Singapore
Chile	Japan	Brunei Darussalam
Indonesia	Malaysia	
Korea	New Zealand	
Mexico	Peru	
Chinese Taipei	The Philippines	
Russia	Viet Nam	
Thailand		
United States		

In your economy, do toy safety requirements direct that a risk assessment of the product be carried out?

Yes	No
Korea	Australia
Mexico	Canada
The Philippines	Chile
Chinese Taipei	Hong Kong
Viet Nam	Indonesia
China	Japan
Russia	Malaysia
	New Zealand
	Peru
	Thailand
	United States

If Yes, this protocol is...

Mandatory	Not mandatory but may be used
China	Chinese Taipei
Korea	
Mexico	
The Philippines	
Russia	
Viet Nam	

If toy safety requirements are developed apart from those found in voluntary standards, who develops those requirements?

Government Employees	Government Affiliated Standards Institutes or Similar Entities
Australia	China
Canada	Japan
Chile	Malaysia
Hong Kong	New Zealand
Indonesia	Peru
Japan	Russia
Korea	
Malaysia	
Mexico	
New Zealand	
Peru	
The Philippines	
Thailand	
The United States	

If toy safety requirements are developed apart from those found in voluntary standards, who develops those requirements?

Contracted Experts	Elected Legislators and their Staffs
China	Mexico
Indonesia	The Philippines
Japan	The United States
Peru	
The Philippines	

If toy safety requirements are developed apart from those found in voluntary standards, who develops those requirements?

- Others

- Indonesia

- Association of Toy Industry and Association of Toy Consumers

- Chinese Taipei

- National toy safety standards are currently voluntary

**Does your economy's
government use any of the
following tools to regulate
the sale of toys for safety
purposes?**

	Licensing of business involved in toy manufacturing	Licensing of distributors or retailers	Requiring payment of bonds or similar financial guarantees	Required use of a safety mark, seal, or other statement that is a claim of conformity or safety	Required use of third-party certification mark (Is the certifying third party appointed by the government?)
Canada					X (only for electric toys) (No)
Chile				X	
China	X			X	
Indonesia					X (Yes)
Japan				X	
Korea				X	
Mexico					X (Yes)
Malaysia				X	

	Licensing of business involved in toy manufacturing	Licensing of distributors or retailers	Requiring payment of bonds or similar financial guarantees	Required use of a safety mark, seal, or other statement that is a claim of conformity or safety	Required use of third-party certification mark (Is the certifying third party appointed by the government?)
Papua New Guinea		X			
Peru	X	X		X	
The Philippines	X	X		X	
Russia	X	X		X	
Chinese Taipei				X	
Thailand	X	X		X	
Viet Nam				X	X (Yes)

Other

- Australia
Does not use tools referenced in survey
- Brunei Darussalam
referenced in
Does not use tools
survey
- Hong Kong
General requirement for toys to
be Safe
- New Zealand
Does not use tools referenced in
survey
- Singapore
Does not use tools referenced in
survey
- United States
Certification by the manufacturer
or importer with proof of testing
by authorized third party

Does your economy's government require the use of tracking or traceability labels for toys to help identify products in case hazards are discovered?

Yes	No
Chile	Australia
China	Canada
Hong Kong	Japan
Indonesia	New Zealand
Korea	Brunei Darussalam
Malaysia	Singapore
Mexico	
Papua New Guinea	
Peru	
The Philippines	
Russia	
Chinese Taipei	
Thailand	
The United States	
Viet Nam	

Please indicate which details are required on the tracking labels

	Name of manufacturer/ importer	Country of origin	Batch or serial- number	Date or month of production
Chile		X	X	
China	X	X		
Hong Kong	X			
Indonesia	X	X	X	X
Korea	X	X	X	X
Malaysia	X		X	
Mexico	X	X		
Papua New Guinea	X	X	X	X
Peru	X	X	X	
The Philippines	X		X	
Russia	X		Optional	Optional
Chinese Taipei	X	X	X	
Thailand	X	X		
The United States	X	X	X	X
Viet Nam	X	X	X	X

Are there plans to introduce tracking label or traceability requirements in the future?

	Yes	Details	No
Australia			X
Canada	X	Proposed <i>Consumer Product Safety Act (CCPSA)</i> allows introduction of mandatory tracking labels	
Japan			X
New Zealand			X

Is there a requirement to report product hazards to the regulatory authority?

Country	Yes	No
China	X	
Indonesia	X	
Japan	X	
Papua New Guinea	X	
Peru	X	
The Philippines	X	
Russia	X	
Chinese Taipei	X	
The United States	X	
Vietnam	X	
Australia		X (*Regulation proposed to change this in 2010)
Canada		X (Proposed Act (CCPSA) incorporates mandatory reporting requirements)
Chile		X
Hong Kong		X
Republic of Korea		X
Malaysia		X
Mexico		X
New Zealand		X
Thailand		X

Who is required to report to the regulatory authority?


	domestic manufacturer	importer	distributor	retailer	other (specify)
China	X	X	X	X	
Indonesia	X	X	X	X	
Japan	X	X	X	X	
Papua New Guinea					(Consumers and Customs Officials)
Peru	X	X			
The Philippines	X	X	X	X	Consumers
Russia	X	X	X	X	
Chinese Taipei	X	X			
The United States	X	X	X	X	Foreign Manufacturer
Viet Nam					Notified Conformity Assessment Bodies

Does the regulatory body have the authority to initiate the following actions?

	Order a product recall	Ban unsafe products	Introduce mandatory standards
Australia	X	X	X
Canada	(Proposed Act (CCPSA) incorporates mandatory recall authority)	X	X
Chile	X	X	X
China	X	X	X
Indonesia	X	X	X
Hong Kong	X	X	
Japan	X	X	X
Korea	X	X	X
Malaysia	X	X	X
Mexico	X	X	X

Does the regulatory body have the authority to initiate the following actions?

	Order a product recall	Ban unsafe products	Introduce mandatory standards
New Zealand	X	X	X
Papua New Guinea	X	X	
Peru	X	X	X
The Philippines	X	X	X
Chinese Taipei	X	X	X
Russia	X	X	X
Thailand	X	X	X
The United States	X	X	X
Viet Nam	X	X	X



For further information, please see the outcomes of the “Regulator Dialogue” in Singapore:

2009/SOM2/SCSC/033 “*APEC Toy Safety Initiative - Regulator Dialogue on Toy Safety Report*” Second Sub-Committee on Standards and Conformance Meeting, Singapore 5-6 August 2009



Thank You!

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