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#### Consumer Protection and Competition Policy: Pathways to Economic Recovery

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# Consumer Protection and Competition Policy: Pathways to Economic Recovery

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\*The views expressed in this presentation are solely those of Mr. Bernabe and do not represent nor reflect those of the Philippine Competition Commission

## *Competition Disciplines to Protect Consumers against Exploitative Abuse*

- Collusion to fix prices, limit production, divide markets
  - Particularly relevant to monitor essential hygiene products during pandemic
- Predatory Pricing
  - Deprives consumers of a less expensive alternative
- Unfair or Excessive Pricing
  - Traditionally sector regulators' turf but if conditioned on market power...
- Tying and Bundling
  - Deprives consumers of choice

### Cases of Action by Competition Authorities

- Grab-Uber merger in Southeast Asia: Remedies in voluntary commitments (PH)
  - Monitor and 'cap' prices relative to pre-merger prices
  - Enhance service quality (acceptance and cancellation rate thresholds)
  - Ensure incentives do not foreclose entry, deprive consumers choice
- Exclusive dealing arrangement between property developers and internet service providers (PH; MY)
  - Afford users choice, better quality, less expensive options
- Investigation into rice (PH)
  - Possible price-fixing cartels; abuse of dominance relative to rice tariffication

### Distinct Consumer Protection Design

- AUS (ACCC), SG (CCCS), others
- Complements mandate to protect and promote market competition
  - Consumer welfare lies at the heart of NCA actions
- Taps resource synergies, facilitates coordination with regulators
- Easier to mainstream competition disciplines to a broader public
- PH experience
  - Strategic decision to defer inclusion in legislation
  - Initiative to amend competition law
  - Seek enhanced coordination with sector regulators in the meantime MOUs

#### Consumer Protection during Health Crisis

- Sharper/closer monitoring for possible exploitative behaviour
- Coordination between regulators and NCAs in monitoring and curtailing behaviour which exploits consumers becomes even more imperative
  - Investigation of possible unfair or excessive pricing of critical hygienic products, e.g., PPEs, alcohol during the health crisis
  - Sub-quality products which threaten life and health of front-liners and ordinary consumers
  - Hastened procurement may facilitate bid-rigging
- Prompt action, including 'name-and-shame' and threat of opening investigation against utility providers, e.g., electricity, for sudden spikes in prices

#### Caution with Economic Stimulus Packages

 Suspension of merger review as part of economic stimulus package to facilitate economic recovery

- Rationale to facilitate rescue of ailing firms by 'white knights'; strengthen firms as part of economic recovery

- Increased market concentration may lead to ability and incentive to abuse dominant position to the detriment of consumers

- Short-term convenience paid for by long-term harm to markets and consumers

- Unrealistic thresholds (PH)

• Subsidies which distort competition

- Government equity infusion which may lead to SOEs: impact on competitive neutrality

### Role of FTAs/EPAs in a Pandemic

- Semblance of discipline in measures formulated as part of economic stimulus packages
- Operationalising flexibilities in FTAs/EPAs to accommodate measures to help businesses, especially MSMEs, as part of economic recovery
  - Emphasis on role of MSMEs in majority of APEC economies
    - Women as drivers of MSMEs
- Cooperation platforms and mechanisms implemented in a more holistic way
  - Not limited to coordination in investigating anti-competitive acts
  - Facilitate adaptation of what works in other economies

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