

2022/CTI/WKSP8/003

Australia's Carbon Crediting Scheme: Overview and Agency Roles

Submitted by: Australia



APEC Capacity Building Initiative on Carbon Pricing and Carbon Markets Workshop 21 September 2022 Department of Climate Change, Energy, the Environment and Water

Australia's carbon crediting scheme: overview and agency roles

Ingrid Cripps— Acting Manager, Land and Climate Active Branch 21 September 2022

Australia's carbon crediting framework

Three components:

Crediting

- Carbon Credits
 (Carbon Farming
 Initiative) Act 2011
 and subordinate
 legislation
 - Rules
 - Determinations (Methods)

Purchasing

- Government purchase of Australian Carbon Credit Units (ACCUs)
 - Reverse auctions run by the Regulator
 - Least cost purchase of abatement

Safeguard

- Emissions baselines
- High emitters (>100,000 t CO₂-e per year)

History

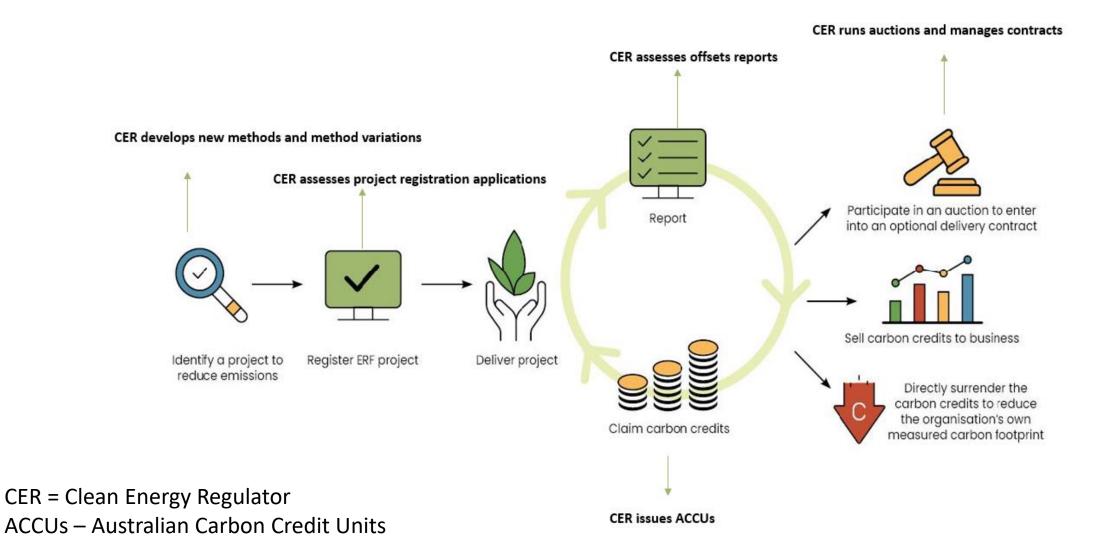
Carbon Farming Initiative (2011)

- Offset projects to generate carbon credits for sale to entities with liabilities under the carbon pricing mechanism
- Eligible activities cover the land, agriculture and waste sectors

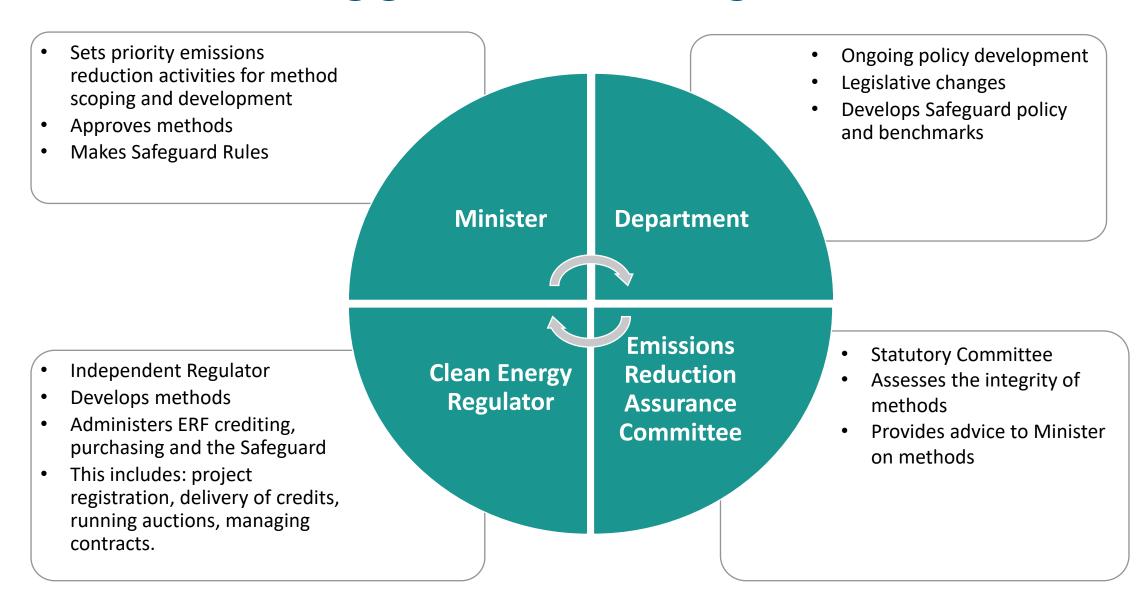
Emissions Reduction Fund (2015)

- Replaced the Carbon Farming Initiative
- Expanded scope to allow projects in other sectors
- Activities under Carbon Farming Initiative continued
- Introduced Australian Government purchasing
 - \$2.55 billion initially + additional \$2 billion in 2019
 - Future purchasing supported through the Powering the Regions Fund

Participation and receiving carbon credits

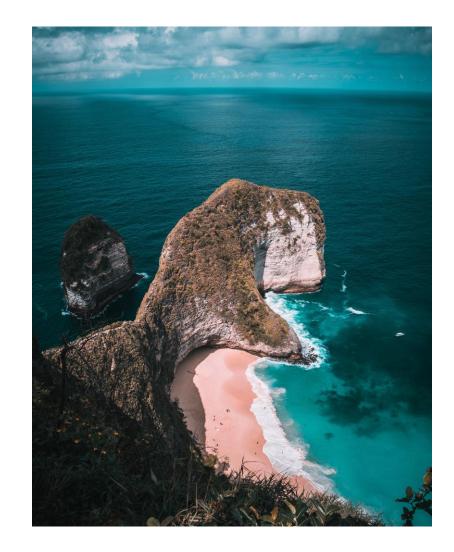


Carbon crediting governance arrangements



Carbon credit projects must:

- Follow an approved method
- Be new
- Go beyond business-as-usual activities
- Not be required by law
- Not be receiving financial support from specified government programs
- Not be an excluded activity



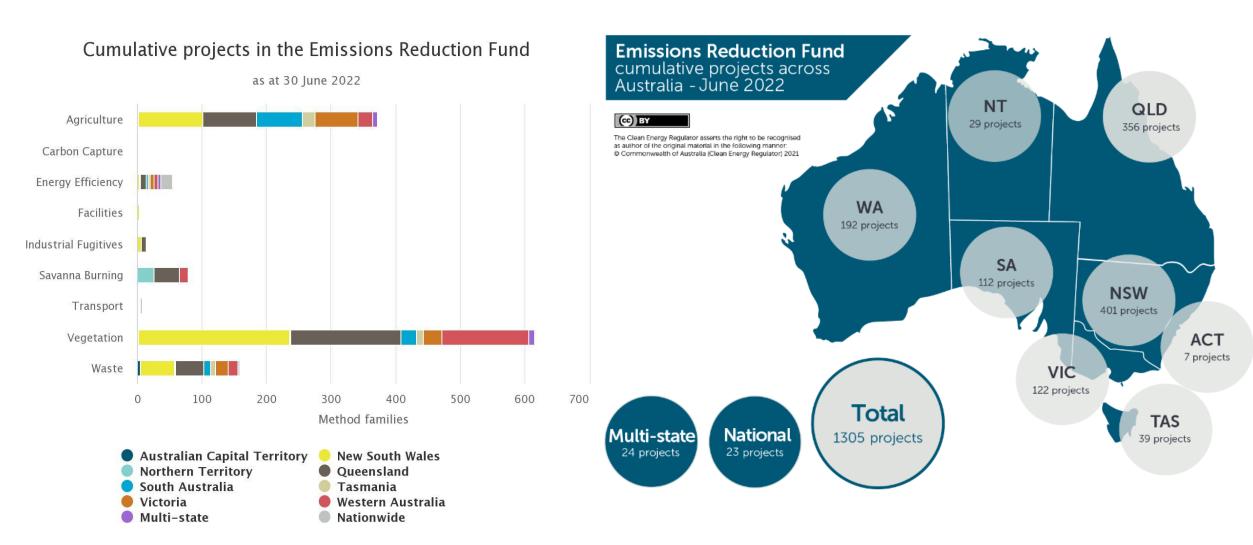
Methods

- Methods are legislative instruments made by the Minister and disallowable by Parliament
- They are the rulebooks that set out:
 - How to undertake a project and calculate carbon credits
 - Responsibilities and obligations of project participants (measure, verify, report)
- Methods must meet the Offsets Integrity Standards, as assessed by the independent Emissions Reduction Assurance Committee (ERAC)
- The Offsets Integrity Standards are specified in legislation

Offsets Integrity Standards

- Additional: Abatement is unlikely to occur in the ordinary course of events.
- *Measureable and verifiable:* Abatement must be able to be measured and verified.
- *Eligible:* Emissions reductions credited must be able to be counted towards Australia's climate change targets.
- **Evidence based:** Methods must be supported by clear and convincing evidence.
- **Project emissions:** Material emissions resulting from the project must be accounted for.
- *Conservative:* Estimates, assumption and projections used in the methodology determination should be conservative.

Australia's carbon market



This graph shows the national cumulative total of projects registered under the Emissions Reduction Fund as at 30 June 2022, broken down by method type.

Total projects and ACCUs issued, as at 30 June 2022

This table shows the total number of registered projects under the Emissions Reduction Fund, and the total number of Australian carbon credit units issued under the scheme, as at 30 June 2022.

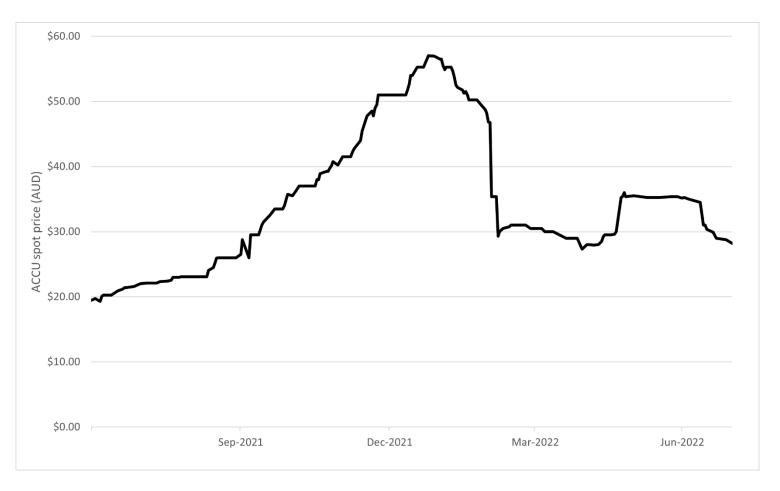
Total number of registered Emissions Reduction Fund projects

1,305

Total number of
Australian carbon credit
units issued

113,643,056

Generic ACCU spot price, July 2021 to July 2022



Government contract portfolio



Million tonnes







Projects under contract





Landfill

& waste

efficiency

15.2

Agriculture

13.6

Savanna burning



4.7

3.4 **Facilities** Energy



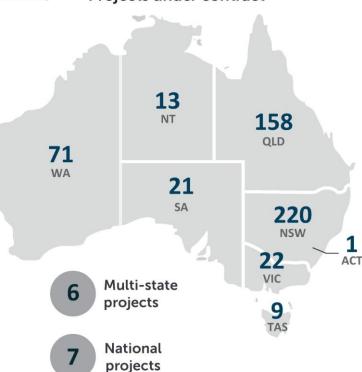
1.7 Industrial fugitives



1.2 **Transport**



\$131.8m committed at the



*As at 5 April 2022

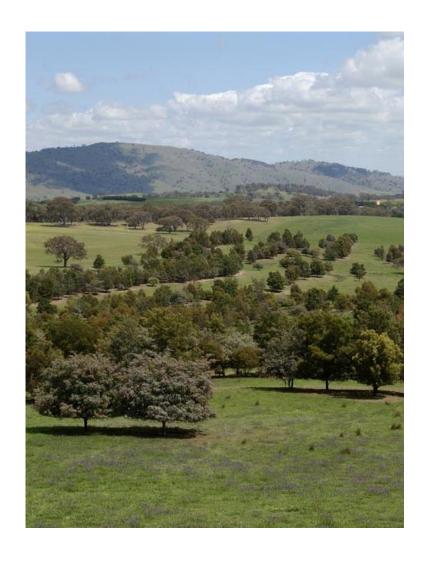
Compliance

- Every project is subject to at least 3 independent audits
- Every project application is assessed by the Regulator
- Rigorous application of a range of compliance tools: GIS and other 'big data'
- Evidence must be collected, maintained and provided in offset reports, and is verified by auditors and the Regulator, demonstrating implementation of project activities and supporting abatement calculations.



Case studies

- Beef cattle
- Savanna fire management
- Soil carbon
- Human-induced regeneration
- Revegetation
- Plantation forestry
- Avoided deforestation



Department of Climate Change, Energy, the Environment and Water

Australia's Indo-Pacific Carbon Offsets Scheme

Katie Eberle – Manager, Pacific Pathways International Net Zero Branch

21 September 2022

DCCEEW.gov.au

Indo-Pacific Carbon Offsets Scheme

Partnerships between Australian Government and Indo-Pacific economies, civil society and industry

\$104 million program, 10 years

- national climate policy frameworks
- transparency and markets policy capacity
- carbon offsetting projects co-funded with private sector financing
- real community benefits
- shared outcomes across the region
- increased climate ambition

Practical knowledge and experience

- robust institutional systems
- legislative frameworks
- continuous methodological improvement
- UNFCCC reporting and processes, and experience as expert reviewers
- knowledge sharing and engagement between officials level focused on priorities and needs of partners

Review of International Offsets
August 2022

IPCOS key outcomes





Community and environmental benefits

- Systems to support generation and trade of carbon offsets under the Paris Agreement
- Market confidence, credible climate action, and access to high value carbon offsets
- Encourage private sector support for projects

- Participatory and equitable community benefit-sharing arrangements and sustainable livelihoods
- Safeguards for environment and biodiversity
- Sustainable Development Goals



- Enhance ability to meet new Paris obligations
- Meet NDCs and fulfil Enhanced Transparency requirements
- Region gains a stronger voice in global standard setting



IPCOS components

Practical support for markets readiness, responsiveness to partner priorities, focus on integrity



participation

Market

 Enhancing policy frameworks and technical capacity to participate in an informed manner in global, highintegrity carbon markets



Transparency

- Sharing technical expertise in carbon accounting and operating highintegrity carbon markets
- Support NDC scoping to facilitate informed participation in carbon markets



Projects

Pilot

- Carbon offsets
 projects to create
 learnings in
 delivering offsets
 with co-benefits of
 importance to local
 communities
- De-risking the investment environment



development

Continued

- Encourages
 sustained funding
 streams from the
 private sector
- Assist transfer of expertise and technology, helping unlock to unlock abatement potential

Capacity building



Projects

What is in the toolkit?









- Data Analysis and Mapping
- Legal and Regulatory Assessment
- Needs assessment for inventory and transparency



- Carbon Market Roadmap
- Guidelines for IPCOS Participation
- Guidelines on Corresponding Adjustments
- Article 6.2 Agreement



Technical

.......

- Inventory Capacity Building
- Spatial Systems
 Reporting
- Measurement, reporting and verification assistance
- Non-carbon benefit measurement guidance



Policy & Process

- Model Project
 Assessment and
 Approval Process
- Model Climate Legislation and Regulation
- Guidelines for Environmental and Community Benefits Sharing



Capacity building for carbon markets and transparency

PROJECT AUTHORISATION

Transparent & robust systems & expertise to prioritise, analyse, authorise mitigation projects

Collaboration between public, private sectors & communities

INSTITUTIONAL FRAMEWORKS

Identify legal & regulatory barriers

Enhanced frameworks, institutional arrangements & governance

Carbon rights

ABATEMENT

Abatement potential by sector

Cost curve analysis to identify opportunities to meet NDC or trade under Article 6.2.

Supports policy decisions

CARBON ABATEMENT PROJECTS

Article 6.2 Agreement

Demonstration Project

Community, environmental & social benefits

Australian private sector investment

Article 6.2 (markets)

Informed authorisation of projects ensuring NDC achievement

Transparency

MRV, practical action & knowledge sharing to meet Article 13 obligations

REPORTING

Improved reporting of NDC emissions sources & sinks across sectors under Article 13

Corresponding adjustment & reporting ITMOS under Article 6.2



GLOBAL STANDARDS

Training & participation in UNFCCC transparency reviews Sharing IPCOS outcomes & lessons learned in the region & internationally

A

ACCOUNTING

Enhanced carbon accounting to meet Paris Agreement requirements



MRV

Access to Measurement, Reporting & Verification systems & tools to support policy interventions, inventories, abatement assessments & monitoring

Contact us

Ingrid Cripps

Emissions Reduction Division

Ingrid.cripps@industry.gov.au

GPO Box 3090 Parkes ACT 2600

DCCEEW.gov.au

Katie Eberle

International Climate & Net Zero Pathways

Katie.Eberle@industry.gov.au

GPO Box 3090 Parkes ACT 2600

DCCEEW.gov.au