



**Asia-Pacific
Economic Cooperation**

2025/SOM3/EPWG/SDMOF/008

Agenda Item: S3.2.1

Smart and Inclusive Early Warning: Lessons from Korea

Purpose: Information

Submitted by: Korea



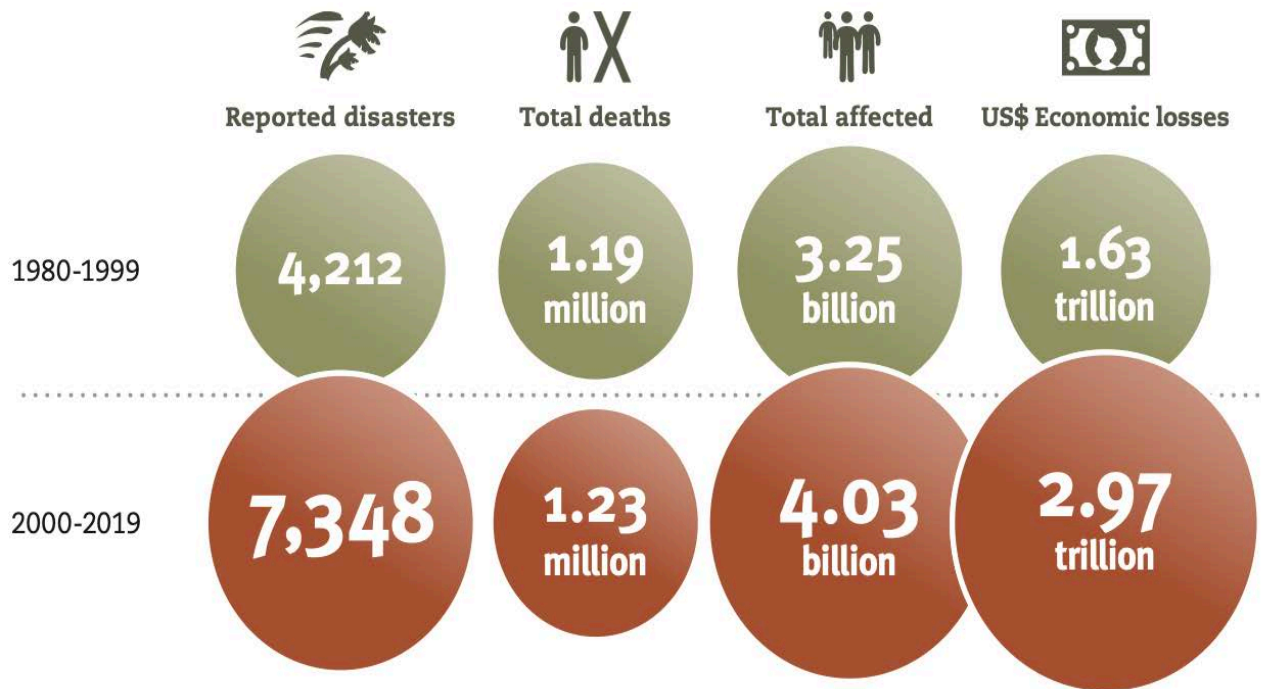
**18th Senior Disaster Management
Officials' Forum
Incheon, Korea
31 July 2025**

Smart and Inclusive Early Warning: Lessons from Korea

Contents

- Introduction (2 slides)
- Korea's Early Warning System (4 slides)
- Case Study: 2025 Yeongnam Wildfire (3 slides)
- Technology Opportunities to Strengthen EWS (1 slide)
- Key Takeaways (1 slide)

Global Disaster Impacts



APEC Region

- Over 70% of global disasters occur here
- US\$100B in annual disaster losses
- Vulnerable groups hit hardest

(the poor, women and girls, migrants, Indigenous Peoples, rural/remote areas)

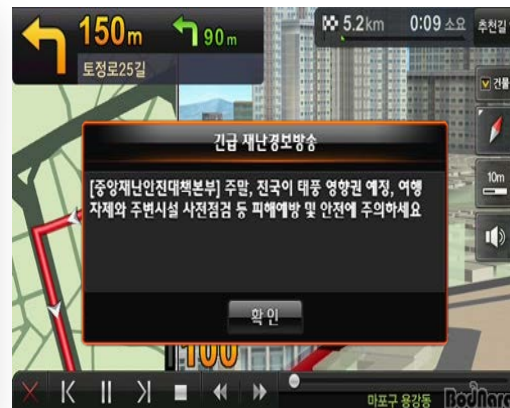
• (Sources: UNDRR 2020, APEC 2021, APEC Regional Trends Analysis)

Why Early Warning Systems Matter

- UN “Early Warning for All” initiative (2022):
 - Goal: All people on Earth must be protected by early warning systems by 2027
- Benefits of EWS
 - Every US\$ 1 invested yields an average of US\$ 9 in benefits (GCA)
 - US\$ 800M Invested in developing economies → US\$ 3B–\$16B Annual Loss Avoided annually
 - 24-hour early warning can cut disaster damage by 30%
- Global Gaps Remain
 - Only half of the world population is protected by Multi-Hazard EWS
 - 30% lack any early warning coverage
- (Sources: UNDRR website, WMO website)

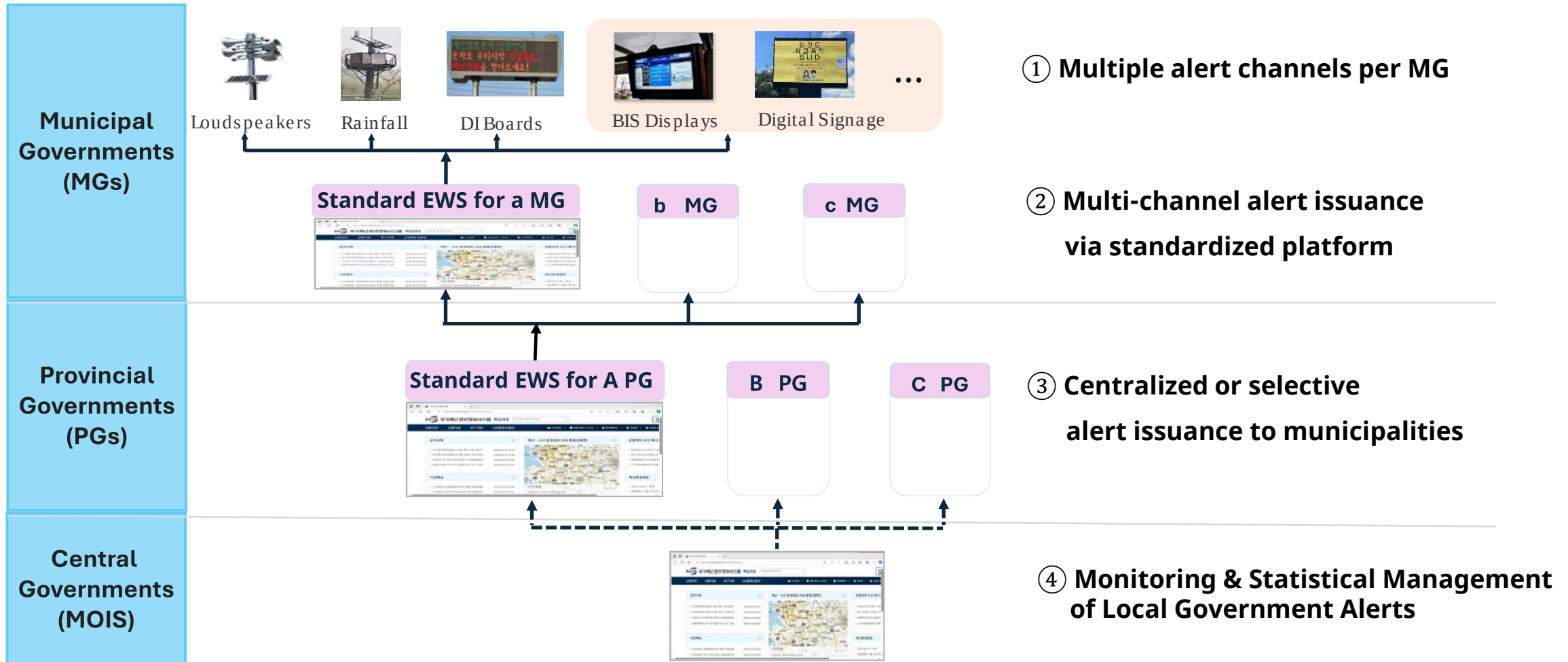
- Integrated Disaster Information Dissemination Platform
 - A unified platform jointly used by 20+ central agencies and 200+ local governments
 - Multi-channel Alerts (*Mobile phones, Car Navigation systems, TV caption, Radio voice*)
 - About 20,000 alerts issued annually

Integrated Disaster Information Dissemination Platform



Korea's EWS: Local Integration

- EWS of Local Governments



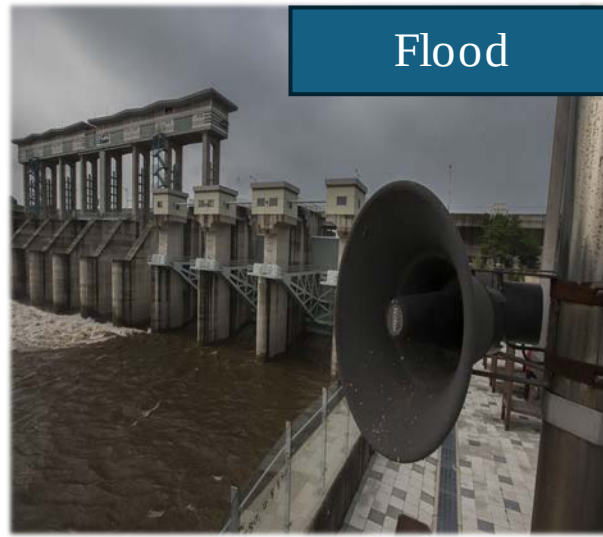
Korea's EWS: Sectoral Systems

- Agency-Specific Specialized EWS



Civil Defense

- Lead Agency: MOIS
- 2,000+ sirens/loudspeakers
- Satellite backup for continuity



Flood

- Lead Agency: FCO
- AI + Physical model based forecasting
- 900+ rainfall & water-level monitoring stations
- 10-30 minutes for forecasting



Earthquake

- Lead Agency: KMA
- 430 seismic stations
- 5-10 second warning time

Korea's EWS: Inclusive Alerts

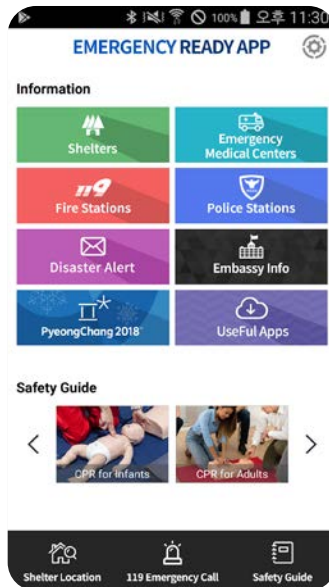
- Inclusive Early Warning for Vulnerable Groups

Citizens with Disabilities



- **Emergency Alerts with TTS**
- Planned: Sign Language Support
- 61 Action Guidelines
- 5 Types of Disaster Shelters

Foreigners



- **Multi-language Alerts** (5 languages)
- Embassy info & Emergency Services
- Action Guidelines & Shelters

Seniors



- AI & Robot-assisted **smartphone training**
- 800 **elderly tutors** trained to help seniors with digital skills (Digital Everywhere Supporters)
- Mobile Digital Training Buses for Seniors

Case Study: 2025 Yeongnam Wildfire Overview



- Worst wildfire in Korea (Mar-Apr 2025)
 - Affected area: 1,047 km²
 - Fatalities: 32, Evacuees: 37,000
 - Damages: KRW 1 trillion
 - Impacted Regions: 11 municipalities
- Key Characteristics
 - Wind speed: 27m/s (strong tropical storm)
 - Spread speed: 8.2 km/h (running speed)
 - Evacuation alerts were delayed due to unpredictable fire spread

Case Study: Early Warning Gaps and Improvements

Category	Identified Gaps	Proposed Improvements
Evacuation Timing & Information	- Unpredictable wildfire spread made it difficult to issue timely evacuation orders - Lack of clear guidance on evacuation shelters and routes	- Develop fire spread prediction models - Define 5-hour (risk) and 8-hour (potential risk) zones - Issue advance evacuation orders based on forecasted spread
Alert Delivery & Recipient Accessibility	- Over-reliance on CBS (Cell Broadcast) - Alert delivery failed in areas with telecom outages (e.g., destroyed base stations) 3G-only phones (mainly seniors) couldn't receive alerts - Even when alerts were received, digital illiteracy limited response actions	Multi-channel early warning approach based on – Channel traits (coverage, resilience, data format) – Recipient profiles (e.g., elderly, remote villages) In-person delivery in extreme cases (e.g., telecom outages)

Conclusion: A **predictive, inclusive, and multi-channel EWS** is essential to minimize disaster impacts.

Urban Areas

- **Digital-First Approach**
 - CBS on mobile phones
 - Subway digital signages, BIS displays
- **Mobile Applications**
 - Anjeon-Didimdol App (for citizens)
 - Emergency Ready App (for foreigners)
- **Social Media Channels**
 - Via KakaoTalk, Facebook emergency alert functions

Rural Areas

- **Traditional Analog Channels**
 - Village loudspeakers
 - Vehicle-mounted PA system
- **Civil Defense Alarm**
 - Loudspeakers with satellite backup in case of wired network failure
- **In-person Delivery**
 - Through village leaders, community patrol groups

Technology Opportunities to Strengthen EWS

Detection & Monitoring

- **LEO Satellites:** Thermal & smoke detection
- **HAPS:** High-altitude wide-area surveillance
- **AI Drones:** Autonomous local patrol
- **AI CCTV:** Real-time smoke and flame detection
- **IoT Sensors:** Temperature, humidity, wind tracking

◆ Early detection in remote & high-risk areas

Analysis & Prediction

- **AI Models:** Real-time fire path & speed forecasting
- **Digital Twin:** Virtual scenario simulation
- **Cloud Computing:** Big data analysis
- **Machine Learning:** Risk prediction based on historical data

◆ Improved forecasting & timely evacuation decisions

Warning & Alert

- **Direct-to-Cell Satellite:** Alerts without base stations
- **Multi-Channel Broadcast:** TV, radio, public loudspeakers
- **Smart Speakers:** In-home audio alerts
- **Mobile Apps:** Age/location-specific guidance
- **Community Networks:** Support from local leader & volunteer groups

◆ Inclusive alerts for elderly & remote populations



- ❑ Effective early warning requires **adaptation to local needs and conditions**
- ❑ Delivering **alerts through multiple channels** is essential to ensure no one is left behind
- ❑ **New technologies** can greatly enhance the reach, speed, and reliability of EWS